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INFO OCT-01 ISO-00 AID-20 CEA-02 CIAE-00 COME-00 EB-11

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FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC 5741

INFO AMEMBASSY BONN

AMEMBASSY BRUSSELS UNN

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LONDON

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USMISSION GENEVA

USMISSION OECD PARIS UNN

AMEMBASSY LUXEMBOURG

LIMITED OFFICIAL USE SECTION 1 OF 2 EC BRUSSELS 5319

E.O. 11652 NA

TAGS: EGEN, EIND, EEC, ETEL

SUBJ: EC DRAFT MEMORANDUM ON COMPUTER POLICY

REF: A) BRUSSELS 4484 B) STATE 146948

1. SUMMARY. MISSION OFFICERS MET ON SEPT. 13 WITH RONALD GRIERSON, EC COMMISSION DIRECTOR GENERAL FOR INDUSTRIAL POLICY, TO EXPRESS US CONCERN OVER THE PROPOSED EC COMPUTER PAPER (REFTELS). GRIERSON'S MAIN RESPONSE WAS THAT THE FINAL VERSION OF THE PAPER MAY LIMITED OFFICIAL USE

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NOT BE AS BAD AS IT HAS BEEN DESCRIBED IN THE PRESS

AND IT WAS THE NATIONAL GOVERNMENTS WHICH WOULD MAKE THE FINAL DECISION. HE SAID THAT HE WOULD RESIST "CHAUVINISTIC" ASPECTS OF THE POLICY AND PARTICULARLY THE DISTINCITION BETWEEN EUROPEAN AND FOREIGN-BASED COMPANIES. DEPENDING ON THE AGENDA GRIERSON SAID THAT HE MIGHT ATTEND THE SOAMES-CASEY TALKS IN WASHINGTON TO DISCUSS INDUSTRIAL POLICY QUESTIONS OF MUTUAL INTEREST INCLUDING COMPUTERS. (THE TALKS ARE TENTATIVZLY SCHEDULED FOR OCT 30-31.) WHETHER DURING THE SOAMES-CASEY TALKS OR SEPARATELY, THE MISSION WISHES TO REITERATE ITS RECOMMENDATION (REFTEL A) FOR COMPPREHENSIVE CONSULTA-TIONS BETWEEN THE US AND THE EC ON INDUSTRIAL POLICY QUESTIONS THIS FALL. THE DEPARTMENT MAY ALSO WISH TO CONSIDER INFORMAL APPROACHES TO EC MEMBER GOVERNMENTS ON THE COMPUTER QUESTION EVEN PRIOR TO THE EC COMMISSION'S FORMAL TRANSMITTAL OF A PROPOSAL TO THE COUNCIL WHICH IS LIKELY IN LATE OCTOBER. END SUMMARY.

2. MISSION OFFICERS MET ON SEPT. 13 WITH RONALD GRIERSON, EC COMMISSSION DIRECTOR GENERAL FOR INDUSTRIAL POLICY. AND ROGER LEWIS, HIS ASSISTANT, TO EXPRESS US CONCERN OVER THE PROPOSED COMPUTER POLICY. AS INSTRUCTED IN REFTEL B WE TOLD GRIERSON THE PROPOSED EC COMPUTER POLICY WAS OF CONTINUING INTEREST TO US FOR FAIRLY OBVIOUS REASONS AND THAT, ON THE BASIS OF EXTENSIVE PRESS REPORTS. IT GAVE US SERIOUS CONCERN. WE POINTED OUT THAT METHODS REPORTEDLY BEING PROPOSED FOR THE DEVELOPMENT OF AN INDIGENOUS EUROPEAN COMPUTER INDUSTRY--SUCH AS DISCRIMINATORY GOVERNMENT PROCUREMENT, GOVERNMENT SUBSIDIES AND EXCLUSIVE EC STANDARDS--WERE OBJECTIONABLE FOR THE REASONS STATED IN REFTEL B. WE NOTED THAT SUCH A POLICY, IF ADOPTED, WOULD REPRESENT A MOVEMENT AWAY FROM TRADE AND INVESTMENT LIBERALIZA-TION POLICIES WHICH HAVE BEEN THE GOAL OF US-EC ECONOMIC RELATIONS O

3. GRIERSON REPLIED THAT ONE SHOULD NOT ASSUME THAT EVERYTHING IS THE PAPERS IS ACCURATE NOR THAT WHAT COMES OUT OF THE COMMISSION WILL BECOME EC POLICY. HE SAID THAT ALTHOUGH THERE ARE MANY IN THE COMMUNITY WHO BELIEVE THAT THE COMMISSION COULD AND SHOULD MAKE LIMITED OFFICIAL USE

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INDUSTRIAL POLICY, IT IS ONLY THE NATIONAL GOVERNMENTS
THAT HAVE THE POWER IN THIS FIELD AND COMPLAINTS MIGHT
THEREFORE ALSO BE REGISTERED IN CAPITALS. WE SUGGESTED
THAT ALTHOUGH A COMMISSION PROPOSAL MAY ULTIMATLEY FAIL
TO BE ADOPTED BY THE COUCIL,HTHE PROPOSAL AND THE
PUBLICITY ASSOCIATED WITH IT MIGHT AROUSE SERIOUS
CONCERN AMONG COMPANIES AND MIGHT CREATE POLITICAL PROBLEMS FOR
GOVERNMENTS. GRIERSON RESPONDED THAT NATIONALISTIC

POLICIES IN THE COMPUTER FIELD ARE ALREADY IN EXISTENCE IN FRANCE, THE UK AND GERMANY, AND THE OBJECTIONS OF THE US MIGHT IN THE FIRST INSTANCE BE DIRECTED AT THE DISCRIMINATORY POLICIES OF THOSE GOVERNMENTS. WE REJOINED THAT OBJECTIONS WE MIGHT HAVE TO CERTAIN MEMBER STATE PRACTICES WOULD BE MULTIPLIED BY A SIGNIFICANT FACTOR SHOULD THERE BE A COMMUNITY-WIDE COMPUTER POLICY EMBODYING DISCRIMINATION OR UNFAIR SUBSIDIES.

4. GRIERSON ADMITTED THAT THERE IS A PARTICULARLY STRONG FEELING IN THE COMMISSION THAT THE COMPUTER INDUSTRY IS SPECIAL AND THAT EFFORTS ALREADY BEIING MADE BY NATIONAL GOVERNMENTS TO DEVELOP THEIR INDUSTRY SHOULD BE COORDIANATED AT THE COMMUNITY LEVEL.HHE SAID THAT IN COMPUTERS, AS IN OTHER AREAS, IS IS RESISTING "CHAUVINISTIC" MEASURES IN THE COMMISSION'S PROPOSALS BUT THERE IS A LIMIT TO THE EXTNET TO WHICH HE CAN USE THE "RED PENCIL". AS HE SEES IT. THE FINAL COMMISSION PROPOSALS ON COMPUTERS WILL BE A KIND OF "MANIFESTO" CALLING FOR EUROPE TO DEVELOP ITS OWN COMPUTER INDUSTRY WHICH HE WILL TRY TO TONE DOWN. HE WENT ON TO ADD THAT THE PROPOSAL WILL CALL FOR MORE COORDINATION OF GOVERNMENT AID AND PROCUREMENT POLICIES. HE SAID HE WOULD STRONGLY RESIST ANY PROVISIONS MAKINGHDISTINCTIONS BETWEEN INDIGENOUS COMPANIES AND FOREIGN-BASED COMPANIES, A DISTINCTION IN VIOLATION OF ARTCLE 58 OF THE ROME TREATY.

5. GRIERSON CONCLUDED BY SAYING THAT WHATEVER CAME OUT OF THE EC COMMISSION WOULD BE A LONG WAY FROM WHAT GOVERNMENTS WOULD ACTUALLY ACCEPT AND INDUSTRIALISTS LIMITED OFFICIAL USE

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SHOULD KEEP THEIR COOL. HE BELIVED THAT IF POLICIES WHOULD BE ADOPTED THAT WERE ILLEGAL, FOR EXAMPLE, UNDER ARTICLE 58, COMPANIES SHOULD NOT BE

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LIMITED OFFICIAL USE SECTION 2 OF 2 EC BRUSSELS 5319

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REF: A) EC BRUSSELS 4484 B) STATE 146948

SQUEAMISH BUT SHOULD GO RIGHT TO THE EUROPEAN COURT AND CHALLENGE THEM. HIS ADVICE TO CORPORATE EXECUTIVES WAS NOT TO GET EXCITED ABOUT SHRILL NOISES THAT MIGHT COME FROM THE COMMISSION BUT RATHER TO "WEAR EARPLUGS AND HAVE GOOD LAWYERS". LIMITED OFFICIAL USE

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6. THE ABOVE DISCUSSION LED TO THE QUESTION OF CONSULTATIONS BETWEEN THE US AND EC ON INDUSTRIAL POLICY MATTERS.GRIERSON BELIEVED THAT THERE WAS A NEED FOR SUCH TALKS AND SAID THAT HE HAD BEEN PLANNING TO COME TO THE UN IN OCTOBER OR NOVEMBER AND WAS GOING

TO TAKE ADVANTAGE OF THE OCCASION TO SPEAK BEFORE A US BUSINESS GROUP. DEPENDING ON THE AGENDA HE MIGHT ACCOMPANY SOAMES FOR THE SOAMES-CASEY TALKS TENTATIVELY SCHEDULED FOR OCTOBER 30-31. HE SAID HE COULD ALSO SPEND A DAY OR TWO BEFOR OR AFTER THE OFFICIAL US-EC CONSULTATIONS TO DISCUSS INDUSTRIAL POLICY QUESTIONS WITH US OFFICIALS AND THE PRIVATE SECTOR.

7. COMMENT. THE INDEPENDENT ROLE GRIERSON HAS ATTRIBUTED TO HIMSELF (SEE USEC A-282, JULY 25, 1973) WAS STRESSED THROUGHOUT THE MEETING. HE DESCRIBED HIS JOB AS ONE OF CONSTANTLY KEEPING HIS FOOT ON THE BRAKES SO THAT (A) THE COMMMISSION'S STATEMENTS ON INDUSTRIAL POLICY ARE NOT UNNECESSARILY PROVOCATIVE AND (B) THE POLICIES RECOMMENDED ARE IN ACCORD WITH INDUSTRIAL AND POLITICAL REALITIES. IN ESSENCE, GRIERSON SEEMED TO BE PREDICTING THAT THE COMMISSIONS'S PROPOSAL ON COMPUTERS WILL CONTAIN SOME PHILOSOPHY AND SPECIFICS THAT THE US WILL NOT LIKE BUT THAT IT WILL NOT BE AS BAD AS THE PRELIMINARY VERSION. HE ALSO PREDICTS THAT IMPLEMENTATION OF THE PROPOSAL WILL BE SLOW AT BEST. THE MISSION WILL CONTINUE TO SEE APPROPRIATE EC OFFICIALS TO EXPRESS US CONCERN ON THIS SUBJECT. THE DEPARTMENT MAY ALSO WISH TO CONSIDER INFORMAL APPROACHES TO EC MEMBER GOVERNMENTS ON THE COMPUTER QUESTION EVEN IN ADVANCE OF THE EC COMMISSION'S FORMAL TRANSMITTAL OF A PROPOSAL TO THE COUNCIL WHICH IS LIKELY TO BE IN LATE OCTOBER. WE ALSO WISH TO REITERATE OUR RECOMMENDATION (REFTEL A) FOR COMPREHENSIVE CONSULTATIONS BETWEEN THE US AND THE EC ON INDUSTRIAL POLICY OUESTIONS THIS FALL WHETHER AS PART OF THE SOAMES-CASEY MEETINGS OR SEPARATELY.GREENWALD

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